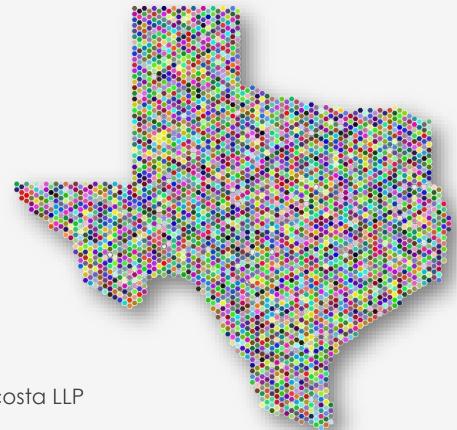
District 5 Judges and Commissioners Conference

County Redistricting 2021



Presented By:

David Mendez, Partner

Bickerstaff Heath Delgado Acosta LLP

December 2, 2020



Overview

- Redistricting Responsibilities of the County
- The Federal Census Data and Release
- Redistricting Law Drives the Process
- The Redistricting Time Line
- Using Technology



Commissioner Court Responsibility

- Commissioner Precinct Rebalancing
- Review/adjust Justice Precincts
- Review and Create Election Precincts
 - Timing issues
 - Coordination with other political subdivisions in the county



Justice of the Peace/Constable Precinct Review

- Reconfigure or adjust precinct territories or reduce
- Adjustments typically based upon workload
- Statutes prescribe number of Justice Precincts, so commissioner court authority is somewhat limited



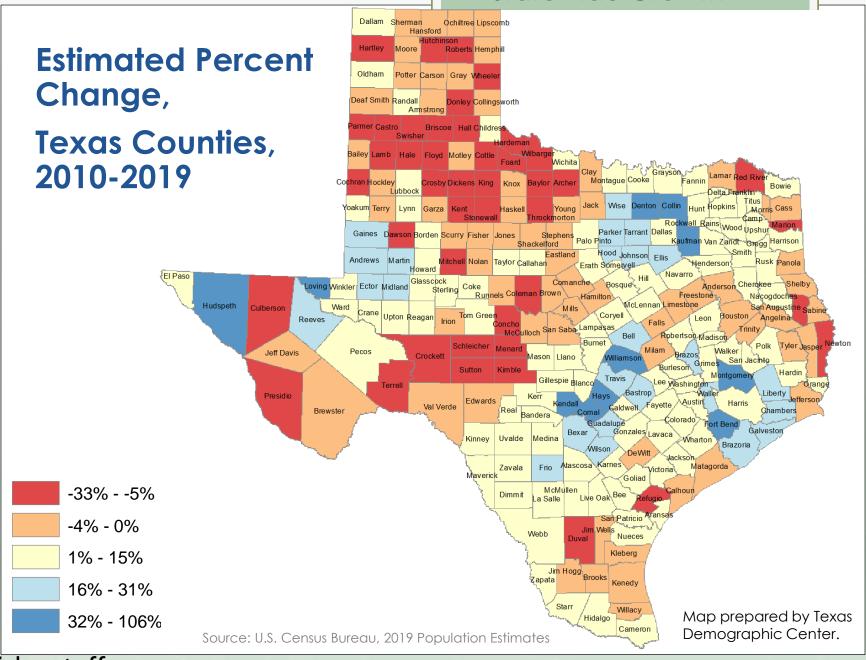
2020 Census



- When will it be released?
- What is included in the census?
- What are some of the issues raised?
- What is census likely to show for area counties?



Statewide Growth



Redistricting Law

- Basic Legal Principles that apply:
 - One person One vote
 - Voting Rights Act Section 2
 - Restrictions on Race-Based Redistricting (Shaw v. Reno)
 - State Election Law



One Person-One Vote

- Commissioner Precincts Must Have Relatively Equal Population
- While not a safe harbor, generally districts will meet constitutional requirements if they have no more than a *10 percent deviation*.

Voting Rights Act

- Section 2 still applies
 - Anti-discrimination provisions
 - No packing or cracking
 - Proportionality.
- Section 5 no longer applies
 - Non-retrogression standard gone
- Restrictions on race-based redistricting (Shaw v. Reno)



State Law Issues

• A non-county redistricting plan must be adopted at least three months before an election.----Tex. Elec. Code, § 276.006



Time Line

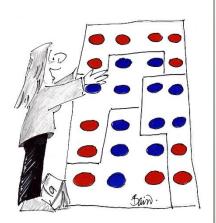
Proposed 2021 Timeline for County Redistricting Assessment & **Adoption Develop Plan Initial Preparations Election Precincts** of Final Plan Mar Apr May Jun Jul Aug Sep 2021 Oct Nov **Probable Census Release Redistricting Process** October 1, 2001 **Deadline to Make Changes to County Conduct Election Precincts Public** Because of Review Hearing Redistricting First Draft Plan Implementation* Overview of Process and Legal Issues **Adoption of Compile** Adopt Rules, Criteria **Final Plan County Initial Assessment Information Assessment of Plans** & Public **Comments** *Texas Election Code Chapter 276.006:

A change in the boundary of a political subdivisions other than a county must be adopted 3 months prior to the election under than plan.



How to Redistrict - Steps

- Preparation of Local Data
- Initial Assessment
- Establishing Policies and Guidelines
- Traditional Districting Criteria
- Rebalancing to correct the population imbalance
- Develop Redistricting Plan(s)
- Present Illustrative Plans
- Public Participation
- Adopt New Plan



Preparation of Data Prior to Release of Census Redistricting Data

- Gather incumbent locations
 - Preserve the will of the voters
 - Provide consistency in the incumbent-constituent relationship
- Gather facilities, current election precincts, polling locations, existing boundaries and prison locations, if applicable
 - Determination of prison facilities; include or exclude
- Gather roads and other local data to be used to assist with meeting redistricting criteria



Initial Assessment

- Examine the 2021 census data summed within the existing boundaries
 - Review Census 2021 geography in comparison to client data
 - Determine whether districts are unbalanced
 - Identify basic minority population distribution
 - Prepare report on findings to initiate the process



Plan Development

- Adopt guidelines and criteria for the process
- Have consultant develop an illustrative plan
- Work sessions for commissioners to review and fine-tune a redistricting plan.
- Obtain public input
- Adopt the plan



Election Precincts

- Coordination of redistricting between entities in the same county
- Adjusting Election Precincts to Conform to Commissioner Redistricting
- Similar Adjustments to Election Precincts required to conform to changes by legislature and other political subdivisions.

County Election Precincts

- Must have polling locations in each precinct or use countywide vote centers
- Must NOT cross into other Districts (see following list)
- Will be adjusted AFTER Commissioner, Justice Precincts and Legislative Districts.
 - Trying to also provide for city, school, water and special district redistricting results to create more efficient precincts.



State Law Issues: Election Precincts

- 1. County Election Precincts
 Cannot Contain Territory From
 More Than One:
- Commissioner precinct
- Justice precinct
- Congressional district
- State senate district
- State representative district
- State Board of Education district
- County participation in the Countywide Polling Place Program

- 3. County Election Precincts Have Population Requirements:
- At least 100 but not more than 5,000 registered voters
- County <u>Under 100,000</u>
 Minimum reduces to 50 registered voters
- County <u>Under 50,000</u>
 Minimum under 50 with petition from 25 registered voters
- Suspense voters shall not be included in the counts

Election Precincts

- Other Election Precinct Tasks:
 - Check registered voter totals
 - Split or combine based upon Chapter 42 (Texas Election Code) size requirements
 - Split or combine based upon Chapter 42 (Texas Election Code) jurisdiction "must not cross" districts.
 - Including state redistricting and updating for court ordered changes
 - Polling locations
 - By Precinct
 - Countywide Vote Centers



Election Precincts

- Deadline to complete election precinct realignment is October 1st
- Submission of newly realigned election precincts to:
 - Secretary of State and Texas Legislative Council
- Elections Administrator/Voter Registrar
 - Coding of voters into realigned election precincts
 - County can use technology to simplify process and reduce costs.



Using Technology to Minimize Costs

- County use of teleconferencing can save substantial cost of redistricting
- Interactive development of redistricting plans is possible over Zoom or similar apps
- Commissioner work session to draw and review plans avoids open meetings issues



Questions?

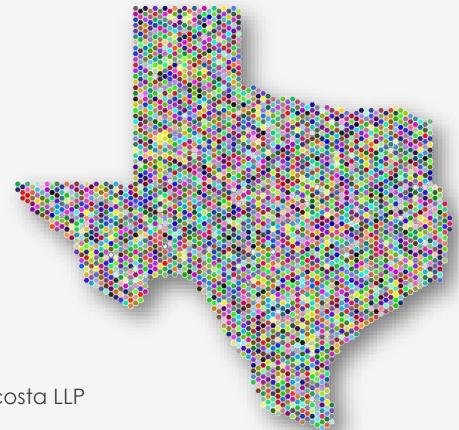
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